Terms of REFERENCE (ToR) for
THIRD REVISION OF THE KRŠKO NPP RW AND SF DISPOSAL PROGRAM

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<td>ARAO: Leon Kegei</td>
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<td>NEK: Stane Rožman</td>
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<td></td>
<td>ARAO: Sandi Viršek</td>
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ABBREVIATIONS

ARAO  Slovenian radioactive waste management organization, appointed expert organization from Republic of Slovenia
BA    Bilateral Agreement between the Government of the RC and the Government of the RS on Regulation of Status and Other Legal Issues Regarding Investments in Krško NPP, and its Exploitation and Decommissioning
FOND  Croatian Fund for Financing the Decommissioning of the Krško NPP and the Disposal of NPP Krško Radioactive Waste and Spent Nuclear Fuel, appointed expert organization from Republic of Croatia
HLW   High Level Waste
IAEA  International Atomic Energy Agency
IC    Intergovernmental Commission for monitoring the implementation of BA
ICC   Project Implementation Coordination Committee
KRŠKO NPP  Krško nuclear power plant
LILW  Low and intermediate radioactive waste
RW    Radioactive waste
RC    Republic of Croatia
RS    Republic of Slovenia
SF    Spent Fuel
ToR   Terms of reference
VAT   Value added tax
SRSF  Solid Radioactive Waste Storage Facility at NEK
USAR  Updated Safety Analyses Report
WAC   Waste acceptance criteria
WMB   Waste Manipulation Building

1. INTRODUCTION

Pursuant to Articles 10 and 11 of the BA, two documents shall be prepared and periodically reviewed: the Krško NPP Decommissioning Program and the Krško NPP RW and SF Disposal Program. On the basis of the NPP Krško Decommissioning Program decommissioning of NPP Krško will be undertaken, as well as management of all RW, SF and other wastes generated during decommissioning up to transport from the NPP Krško site, an estimate of financial resources needed for all the tasks, and a time schedule for the decommissioning, and on the basis of the Krško NPP RW and SF Disposal Program operational and decommissioning RW and SF disposal shall be conducted. Krško NPP RW and SF Disposal Program shall contain: an analysis of possible division and takeover of RW and SF, waste acceptance criteria and an estimate of financial resources needed for all the tasks as well as a time schedule.
The *Krško NPP RW and SF Disposal Program* and its revisions are drafted by appointed expert organizations in cooperation with Krško NPP.

Each of the BA Contracting Parties provides regular payments into its national fund to cover future decommissioning and RW and SF disposal expenses in the amount that is estimated by approved Decommissioning and Disposal Programs. Funds are used for financing all the activities related to decommissioning and disposal of RW and SF generated during the operation of Krško NPP and its decommissioning.

Pursuant to a Decision of the IC, the first revision of the *Krško NPP Decommissioning Program* and the *LILW and SF Disposal Program* was prepared in 2003 and 2004 as a single document using the 1996 NIS study as the starting point. After international peer review by Électricité de France, the First revision of the Program was confirmed by the IC after obtaining prior consent from the Government of the RC, the Government of the RS and the Croatian parliament. In accordance with the BA, the First revision of the Program was also approved by the SNSA.

During the 2008-2011 period, the Second revision of the *Krško NPP Decommissioning Program* and the *LILW and SF Disposal Program* was being prepared, for which purpose a set of technical documents was prepared, including the *Preliminary Decommissioning Plan* (PDP), revision 5[2]. Since circumstances changed considerably since the ToR for the second revision was prepared, the IC decided on its 10th session held on July 20, 2015 [1] to suspend all activities related to the second revision and ordered the drafting of ToR for the *Third Revision of the Krško NPP Decommissioning Program* and the ToR for *Third Revision of the Krško NPP RW and SF Disposal Program*.

Responsible expert organizations appointed by the Government of the RC and the Government of the RS are:

For the RC: FOND - Fund for the decommissioning and disposal of radioactive waste and spent nuclear fuel from Krško Nuclear Power Plant, and

For the RS: ARAO - Agency for radioactive waste j.g.z.

NPP Krško d.o.o as the operator and future licensee for the decommissioning shall cooperate with above mentioned expert organizations.

To achieve and maintain a high level of safety in radioactive waste and spent fuel management it is necessary to take appropriate steps to avoid any undue burden on future generations due to SF and RW. In this context, the purpose of this project is to continue the preparation of Krško NPP RW and SF management/disposal, based on estimated quantities of RW and SF, in order to improve: choosing locations for RW and SF storage and disposal facilities; choosing and usage of safe technologies for storing, preparing for disposal, and disposing RW and SF; drafting of safety analyses of RW and SF storage and disposal facilities; environmental protection; estimation of duration of individual RW and SF management/disposal activities; and an estimation of needed workforce engagement and total cost of all activities related to possible division of RW and SF from Krško NPP and its subsequent management/disposal.

New estimates are needed in order to collect adequate financial means in national funds for decommissioning and management/disposal of RW and SF on time to finance the establishment of
needed facilities and all activities related to preparation and management/disposal of RW and SF from Krško NPP.

2. PROJECT SCOPE AND OBJECTIVES

2.1 General objectives of this project

General objectives of this project are:

a. To carry out regular review of the existing Krško NPP RW and SF Disposal Program in accordance with Article 10, Paragraphs 3, 6 and 7 of the BA, on the basis of RW and SF quantities estimated in the Third Revision of the Krško NPP Decommissioning Program, by taking into account all new circumstances that developed since the last revision, such as: new RW and SF disposal national strategies and programs, extension of Krško NPP’s lifetime, agreement between the co-owners regarding an on-site SF dry storage at Krško NPP, as well as new operational inventory estimates for RW&SF and knowledge in the area of RW and SF management/disposal etc., and taking into account the option of possible division of RW, in accordance with Article 10, Paragraph 3 and 7 of the BA.

b. On the basis of the technical-technological framework of the conducted Revision of the Krško NPP RW and SF Disposal Program, taking into account this Revision’s Boundary Conditions, construct possible RW and SF management/disposal scenarios defining: which storage and disposal facilities are needed to dispose RW and SF efficiently, both from the economic standpoint and environmental protection standpoint; facility types and capacities; facility locations; when they need to be put into operation and how long must they remain in operation for the management/disposal to be economically efficient; management of these facilities, including number and type of employees.

c. Guided by developed scenarios from point B) costs of Krško NPP RW and SF management/disposal in 2018 Euro (€) prices (nominal cost). The nominal cost of management/disposal should also be discounted separately for each country.

The Third Revision of the Krško NPP RW and SF Disposal Program should be carried out according to the requirements of the intergovernmental commission and project implementation coordination committee and using all available technical documentation prepared for first and second revisions of the Program, taking into account existing technical and technological changes, and all other changes to strategic documents and regulations in the RC and the RS.

2.2 Project Objectives

In order to achieve the objectives of this project it is necessary to:
a. Prepare a technical study *Analysis of Possible Division and Takeover of Krško NPP operational and decommissioning RW and its safety, environmental and economic consequences*. The following need to be developed in this technical study: possible division of operational and decommissioning Krško NPP RW, method of agreement on RW acceptability criteria, monitoring of the application of criteria, and RW conditioning and preparing Croatian and Slovenian parts of RW for transport. The document must include procedures and storage of RW not fit for disposal at a LILW repository (e.g. long-lived RW, HLW created during decommissioning of the reactor vessel etc.). All proposed criteria for operational waste shall take into account: (i) already approved WAC for NEK temporary storage (SRSF) as defined in USAR and (ii) current condition and LILW form and packages.

b. Prepare a revision of the technical study *Revised Reference Scenario for Geological Disposal Facility in Hard Rock with Cost Estimation for its Implementation, ARAO-03-00-014-004-2, IBE, Ljubljana, December 2009* done by the company IBE for HLW and SF. It must include all the new technical and technological developments and, on the basis of changes, a new cost estimate in 2018 Euro (€) prices (nominal cost) for generic location in RS or RC. Costs must include the cost of compensations to the local community in accordance with current Slovenian regulations. The document must contain a timeline of activities scheduled according to both National Programmes and to the *Boundary Conditions for the Third Revision of the Krško NPP Decommissioning Program and the Third Revision of the Krško NPP RW and SF Disposal Program*. Cost estimate must be in accordance with Slovenian VAT regulations.

c. Prepare a technical study *Krško NPP LILW Disposal in the RS* on the basis of *Investički program za odlagališče NSRAO, Vrbina Krško*. Consider technically and technologically-wise the management/disposal of the half of total quantity of RW from the operation and decommissioning of Krško NPP in the RS, pursuant to the estimate from the *Third Revision of the Krško NPP Decommissioning Program*. The document must make a cost estimate in 2018 Euro (€) prices (nominal cost). The document must contain a timeline of activities scheduled according to Slovenian National Programme for managing RW and SF and to the *Boundary Conditions for the Third Revision of the Krško NPP Decommissioning Program and the Third Revision of the Krško NPP RW and SF Disposal Program*. Cost estimate must be in accordance with Slovenian VAT regulations and must include contingency and the cost of compensations to the local community.

d. Prepare a technical study *Krško NPP LILW Disposal in the RC*. Consider technically and technologically-wise the management/disposal of the half of total quantity of LILW from the operation and decommissioning of Krško NPP in the RC, pursuant to the estimate from the *Third Revision of the Krško NPP Decommissioning Program*. The document must make a cost estimate in 2018 Euro (€) prices (nominal cost). Costs must include the cost of incentives to the local community. The document must contain a timeline of activities scheduled according to Croatian National Programme for managing RW and SF and to the *Boundary Conditions for the Third Revision of the Krško NPP Decommissioning Program and the Third Revision of the Krško NPP RW and SF Program*. Cost estimate must be in accordance with Croatian VAT regulations and must include contingency, possible costs of compensations to the local community.
e. Draft the document *Third Revision of the Krško NPP RW and SF Disposal Program* on the basis of drafted and reviewed technical studies referred to in items a-d, to new PDP, rev.6 and report on discount parameters and methods of calculating annuity both prepared according to ToR for the Third Revision of the Krško NPP Decommissioning Program. The document must contain:

a. (A) an overview of all basic technical and technological procedures of Krško NPP SF dry storage and disposal, along with a timeline of all the major operations;

b. (B) an overview of all basic technical and technological procedures including WAC and with costs estimates of management/disposal of half the amount of Krško NPP operational and decommissioning RW in the RS, along with a timeline of all the major operations;

c. (C) an overview of all basic technical and technological procedures including WAC and with costs estimates of management/disposal of half the amount of Krško NPP operational and decommissioning RW in the RC, along with a timeline of all the major operations.

d. (D) base case should include best estimates values considering the possibility of future events and circumstances that are probable, but not certain, that can have a significant effect on the course and costs of RW & SF management and final disposal, such events and circumstances must be registered and described. Related to that, the document must estimate – and add to the nominal cost – for all the main cost items, the possible contingency cost, displayed as percentages.

Furthermore, the document must contain:

e. (E) an estimate of all SF dry storage and disposal costs, including contingency cost (nominal cost + compensations + contingency);

f. (F) an estimate of all management/disposal costs for half the amount of Krško NPP operational and decommissioning RW in the RS, including contingency cost (nominal cost + compensations + contingency);

g. (G) an estimate of all management/disposal costs for half the amount of Krško NPP operational and decommissioning RW in the RC, including contingency cost (nominal cost + incentives + contingency).

Also, the document must contain, on the basis of the timeline of activities and the technical study *Choice of discount parameters and methods of calculating annuity*, an estimate of discounted cost for:

h. (H) SF dry storage and disposal;

i. (I) management/disposal of half the amount of operational and decommissioning RW in the RS;

j. (J) management/disposal of half the amount of operational and decommissioning RW in the RC.
3. DELIVERABLES

Expert organizations in cooperation with Krško NPP will submit the document entitled *Third Revision of the Krško NPP RW and SF Disposal Program* to the IC in digital form and hard copy. The document will be prepared in English (original) and then translated at the end of the project into Croatian and Slovenian. The document will have the following contents:

1. Executive summary
2. Introduction
3. Krško NPP SF dry storage and SF&HLW disposal with nominal costs (in 2018 prices) which include compensations to the local community
4. Krško NPP RW (half of amount) management/disposal in the RS with nominal costs (in 2018 prices) which include compensations to the local community
5. Krško NPP RW (half of amount) management/disposal in the RC with nominal costs (in 2018 prices) which include incentives to the local community
6. Possible division proposal and takeover of operational and decommissioning RW and analysis of division proposal
7. Risk register and estimate of cost contingency of SF dry storage and SF&HLW disposal, and RW management/disposal in the RS or the RC
8. Corrected costs of SF dry storage and SF&HLW disposal due to contingencies
9. Corrected costs of RW management/disposal in the RS due to contingencies
10. Corrected costs of RW management/disposal in the RC due to contingencies
11. Discounted total costs of SF dry storage and SF&HLW disposal
12. Discounted total costs of RW management/disposal in the RS
13. Discounted total costs of RW management/disposal in the RC
14. Conclusions and recommendations
15. Attachments

4. INPUTS

Expert organizations will use all available technical documentation relevant to this revision prepared during previous revisions of the Decommissioning Program. They will add to this documentation all relevant documentation prepared after the 2nd Revision, such as the ones prepared by: ARAO, on LILW repository at the Vrbina location; the Fond, on using the Čerkezovac location for planned storage facility; and all relevant documents prepared by Krško NPP related to WMB and future SF dry storage.

5. PROJECT ORGANIZATION

Cooperation between the two expert organizations to achieve the objectives of this project will take place at joint meetings. The Minutes of each meeting will be kept and signed by all parties. The Minutes will reflect clear conclusions with activities that each party must finish by the specified deadline.
For the tasks that are subcontracted to outside expert organizations (organizations other than ARAO and Fond) specification(s) will be prepared and approved by ARAO and the Fond.

Technical document that will be produced during the preparation of the final document of this project by two expert organizations will be reviewed and co-signed by other organization. This is not valid for the documents that are produced by third party organizations which will be engaged for support. All the versions of the document Third revision of Krško NPP RW and SF Disposal Program will be co-signed by the directors of the two expert organizations.

Project Implementation Coordination Committee (ICC) will be nominated by the IC. The ICC supports the activities for new revision of Disposal Program based on this ToR. ICC shall meet every 4 – 6 months or more frequently if needed. Expert organizations report in regular ICC-meetings on project progress and critical issues if existing. ICC regularly reports IC on project progress.

After the preliminary estimates of the total cost and the total discounted costs for SF disposal and RW management/disposal are made (after completion of the revision of technical studies), the expert organizations will prepare a presentation of the work on the project and preliminary results for the ICC.

The document *Third Revision of the Krško NPP RW and SF Disposal Program* will be prepared only after the ICC issues its approval in the form of conclusion in the Minutes of meeting.

6. PROJECT RESULTS APPROVAL – PROJECT CLOSEOUT

After the two expert organizations in cooperation with Krško NPP have prepared a joint and conformed version of the document *Third revision of the Krško NPP RW and SF Disposal Program*, it should be submitted to expert review/international peer review and adopted according to article 10 of the BA.

7. ADDITIONAL REQUIREMENTS AND LIMITATIONS

Pursuant to Article 3 of the Act on Ratification of the BA and the joint statement on the occasion of the signing of the BA (Official Gazette - Intergovernmental agreements 9/2002), for the *Krško NPP Decommissioning Program* and the *Krško NPP RW and SF Disposal Program*, prior consent of Croatian Parliament is needed.

Since Article 10 of the BA requires that the RW and SF Disposal Program is consistent with international standards, this revision must be in full compliance with all conventions and international agreements which the Republic of Croatia and the Republic of Slovenia are parties.
Since Article 10, Paragraph 1 of the BA establishes Krško NPP’s RW and SF disposal as a joint responsibility of both parties, the Revision of the Disposal Program shall be carried out in accordance with national strategies and national RW and SF management programs with:

- **Resolucija o nacionalnem programu ravnjanja z radioaktivnimi odpadki in izrabljenim gorivom za obdobje 2016–2025** (ReNPRRO16-25, Ur. L. RS št. 31/16)
- **Strategija zbrinjavanja radioaktivnog otpada, iskorištenih izvora i istrošenog nuklearnog goriva** (NN br. 125/14)

All SF dry storage and disposal and RW management/disposal procedures must be in accordance with relevant and applicable Croatian or Slovenian regulations depending on the location of the facilities. **Boundary Conditions for the Third Revision of the Krško NPP RW and SF Disposal** is an integral part of these ToR included in chapter 11.

Working documents of this project represent proprietary information of the two expert organizations and Krško NPP. Non-disclosure agreements will be signed if needed. The final document of the project **Third revision of Krško NPP RW and SF Disposal Program** will be available without restrictions only after approval by the IC.

### 8. TIME SCHEDULE

Timeline of project activities is as follows:

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<td>ARAO &amp; Fond</td>
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<td>Preparation of draft for the Third revision of the Krško NPP RW and SF Disposal Program with assessment of total nominal and discounting costs of SF storage and disposal and RW predisposal management for disposal in 1 scenario: half in RC and half in RS.</td>
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<td>ICC</td>
<td>Preparation of draft Krško NPP RW and SF Disposal Program, Rev.3 and presentation of preliminary results</td>
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<td>Presentation of the preliminary project results to the ICC</td>
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<td>ICC</td>
<td>Conclusion in the Minutes of the ICC meeting with approval to finish the project</td>
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<td>Conclusion in the Minutes of the IC meeting</td>
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9. EXPENSES

Authorized organizations will cover all the expenses of this project from its normal budget. Authorized organizations will finance supporting studies in equal shares.

10. BOUNDARY CONDITIONS

A. General boundary conditions

1. NPP Krško will be in operation until 2043 after successful completion of the periodic safety review in 2023 and 2033.
2. If the BA contracting parties are unable to reach agreement on joint solution for radioactive waste disposal, they will take over their share of waste in period 2023-2025 as stated in the agreement.
3. It is assumed that during the remaining service life of NPP Krško there will be no major incidents or accidents. The possibility of incidents and accidents or early termination of the service will be recorded in the risk register.
4. Implementation of Spent Fuel Dry Storage Project for Phase 1 (first 592 FA), Phase 2 (additional 592 FA) will be covered by the NPP Krško directly from the price of kWh. Other phases will be covered by both Funds (as part of the waste disposal costs).

B. Financial boundary conditions

5. All the nominal costs are expressed in € 2018.
6. All the costs are calculated with and without VAT.
7. Nominal costs include the costs of compensations/incentives to local communities according to local regulations which must be clearly separated from other costs.
8. Costs of institutional control of locations after decommissioning and closure of the disposal facilities will be assessed according to international experience and recommendations.
9. NPP Krško RW and SF Disposal Program states specific nominal costs and total nominal cost of disposal and predisposal management for each side separately (in accordance with management
scenario). Discounted specific costs and total discounted cost of disposal of RW shall be specified separately. All management or disposal scenario costs are presented as base case scenario costs.

C. Boundary conditions for Krško NPP RW disposal/management

10. Each side will on the basis of the National program for LILW management consider one of Krško NPP LILW management scenario: disposal of half of the LILW from Krško NPP operation and decommissioning on its territory.

11. Possible division of LILW and its possible take over from the Krško NPP location in accordance with paragraph 3 and 7 of Article 10 of the BA will be organized according to agreement of the two sides.

D. Boundary conditions for HLW and SF management

12. Division of HLW and SF will not be addressed in this revision of the Krško NPP RW and SF disposal Program.

13. Dry storage for SF will be established on the location of Krško NPP where it will be in use for at least 60 years. Phase 1 and 2 of Dry storage project will be implemented on NPP Krško site before 2043. After the end of Krško NPP’s lifetime, all the costs of dry storage (as well as its decommissioning) will be paid out of the national funds for decommissioning and RW and SF disposal.

14. A single SF&HLW repository on the territory of the RC or the RS is assumed to host disposal for HLW and SF generated by Krško NPP.

15. Export of HLW and SF to a repository in a third country (regional/international) will be addressed.

11. REFERENCES

[1] IC Minutes of 10th Meeting, dated 20.07.2015